



# City of Dublin

## Introduction to Districting

April 19, 2022

# Election Systems

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1. “At Large”
2. “From District” or “Residence” Districts
3. “By District”

**The California Voting Rights Act was written to specifically encourage by-district elections.**

# California Voting Rights Act (CVRA)

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- ❑ Under the Federal Voting Rights Act (passed in 1965), a jurisdiction must fail 4 factual tests before it is in violation of the law.
- ❑ The California VRA makes it significantly easier for plaintiffs to force jurisdictions into “by-district” election systems by eliminating two of the US Supreme Court Gingles tests:
  - ~~❑ Can the protected class constitute the majority of a district?~~
  - ❑ Does the protected class vote as a bloc?
  - ❑ Do the voters who are not in the protected class vote in a bloc to defeat the preferred candidates of the protected class?
  - ~~❑ Do the “totality of circumstances” indicate race is a factor in elections?~~
- ❑ Liability is now determined only by the presence of racially polarized voting

# CVRA Impact

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## ❑ Switched (or in the process of switching) as a result of CVRA:

- ❑ At least 240 school districts
- ❑ 34 Community College Districts
- ❑ Over 165 cities
- ❑ 1 County Board of Supervisors
- ❑ 35 water and other special districts.

## ❑ Cases So Far:

- ❑ Palmdale, Santa Clara and Santa Monica went to trial on the merits. Palmdale and Santa Clara lost. Santa Monica is awaiting a decision.
- ❑ Modesto and Palmdale each spent about \$1.8 million on their defense (in addition to the attorney fee awards in those cases).
- ❑ Santa Monica has spent an estimated \$7 million so far. Plaintiffs in Santa Monica requested \$22 million in legal fees after the original trial.

## ❑ Key settlements:

- ❑ Palmdale: \$4.7 million
- ❑ Modesto: \$3 million
- ❑ Highland: \$1.3 million
- ❑ Anaheim: \$1.1 million
- ❑ Whittier: \$1 million
- ❑ Santa Barbara: \$600,000
- ❑ Tulare Hospital: \$500,000
- ❑ Camarillo: \$233,000
- ❑ Compton Unified: \$200,000
- ❑ Madera Unified: about \$170,000
- ❑ Hanford Joint Union Schools: \$118,000
- ❑ Merced City: \$42,000

## ❑ An estimated \$16 million in total settlements and court awards so far.

# Districting Timeline

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Step	Description
<b>Public Hearing 1</b> April 19, 2022	Overview of Process, Outreach Preview, Mapping Tools, Communities of Interest; Community Feedback.
<b>Virtual Workshops</b> (1) April 28, 2022 (2) May 4, 2022 6:00 p.m.	Overview of Process, Parameters, Mapping Tools; Community Feedback.
<b>Public Hearing 2</b> May 17, 2022 7:00 p.m.	Map Drawing Criteria, Communities of Interest; Mapping Tools; Community Feedback.
<b>June 5, 2022</b> 5:00 p.m.	Deadline to submit draft maps for Council consideration at the June 21 <sup>st</sup> Public Hearing.
<b>Public Hearing 3</b> June 21, 2022 7:00 p.m.	NDC and Community Draft Maps; Community Feedback.
<b>July 6, 2022</b> 5:00 p.m.	Deadline to submit draft maps for Council consideration at the July 19 <sup>th</sup> Public Hearing.

# Districting Timeline (cont.)

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Step	Description
<b>Public Hearing 4</b> July 19, 2022 7:00 pm	NDC and Community Revised Maps; City Council Selects Finalist(s); Sequencing of District Elections.
<b>Public Hearing 5</b> August 16, 2022 7:00 pm	City Council Final Map Selection; Introduction of Ordinance.
<b>City Council Consent Calendar</b> September 6, 2022 7:00 pm	Second Reading of Ordinance.



# Redistricting Rules and Goals

## 1. Federal Laws

**Equal Population**  
**Federal Voting Rights Act**  
**No Racial Gerrymandering**



## 2. California Criteria for Cities

1. **Geographically contiguous**
2. **Undivided neighborhoods and “communities of interest”**  
(Socio-economic geographic areas that should be kept together)
3. **Easily identifiable boundaries**
4. **Compact**  
(Do not bypass one group of people to get to a more distant group of people)

### **Prohibited:**

“Shall not favor or discriminate against a political party.”

## 3. Other Traditional Redistricting Principles

**Respect voters’ choices / continuity in office**  
**Future population growth**

# Demographic Summary

Estimates using official 2020 demographic data and NDC's estimated total population figures.

Each of the 4 districts must contain about 17,867 people.

Category	Field	Total	Category	Field	Total
2020 Census	Total Population	71,468	Age	age0-19	28%
Total Pop.	Hispanic/Latino	11%		age20-60	58%
	NH White	25%		age60plus	14%
	NH Black	4%	Immigration	immigrants	39%
	NH Asian/Pac Isl.	58%		naturalized	51%
	NH Native Amer.	1%	Language spoken at home	English	52%
Citizen Voting Age Pop	Total	35,769		Spanish	5%
	Hisp	12%		Asian-lang	27%
	NH White	41%		Other lang	16%
	NH Black	5%	Language Fluency	Speaks Eng. "Less than Very Well"	15%
	Asian/Pac Isl.	41%		hs-grad	22%
	Native Amer.	1%	Education (among those age 25+)	bachelor	38%
Voter Registration (Nov 2020)	Total	34,207		graduatedegree	30%
	Latino est.	11%	Child in Household	child-under18	47%
	Spanish-Surnamed	10%	Pct of Pop. Age 16+	employed	72%
	Asian-Surnamed	26%		income 0-25k	5%
	Filipino-Surnamed	3%	Household Income	income 25-50k	7%
	NH White est.	54%		income 50-75k	7%
Voter Turnout (Nov 2020)	NH Black	5%		income 75-200k	47%
	Total	29,128		income 200k-plus	34%
	Latino est.	10%	Housing Stats	single family	70%
	Spanish-Surnamed	10%		multi-family	30%
	Asian-Surnamed	26%		rented	35%
	Filipino-Surnamed	3%		owned	65%
Voter Turnout (Nov 2018)	NH White est.	54%	Total population data from California's adjusted 2020 Census data. Citizen Voting Age Population data from 2016-2020 Special Tabulation data. Age, Immigration, and other demographics from the 2015-2019 American Community Survey 5-year data. Turnout and Registration data from California Statewide Database ("Latino" figures calculated by NDC using Census Bureau's Latino undercount by surname estimate).		
	NH Black	5%			
	Total	18,235			
	Latino est.	10%			
	Spanish-Surnamed	10%			
	Asian-Surnamed	21%			
	Filipino-Surnamed	3%			
	NH White est.	59%			
	NH Black est.	5%			

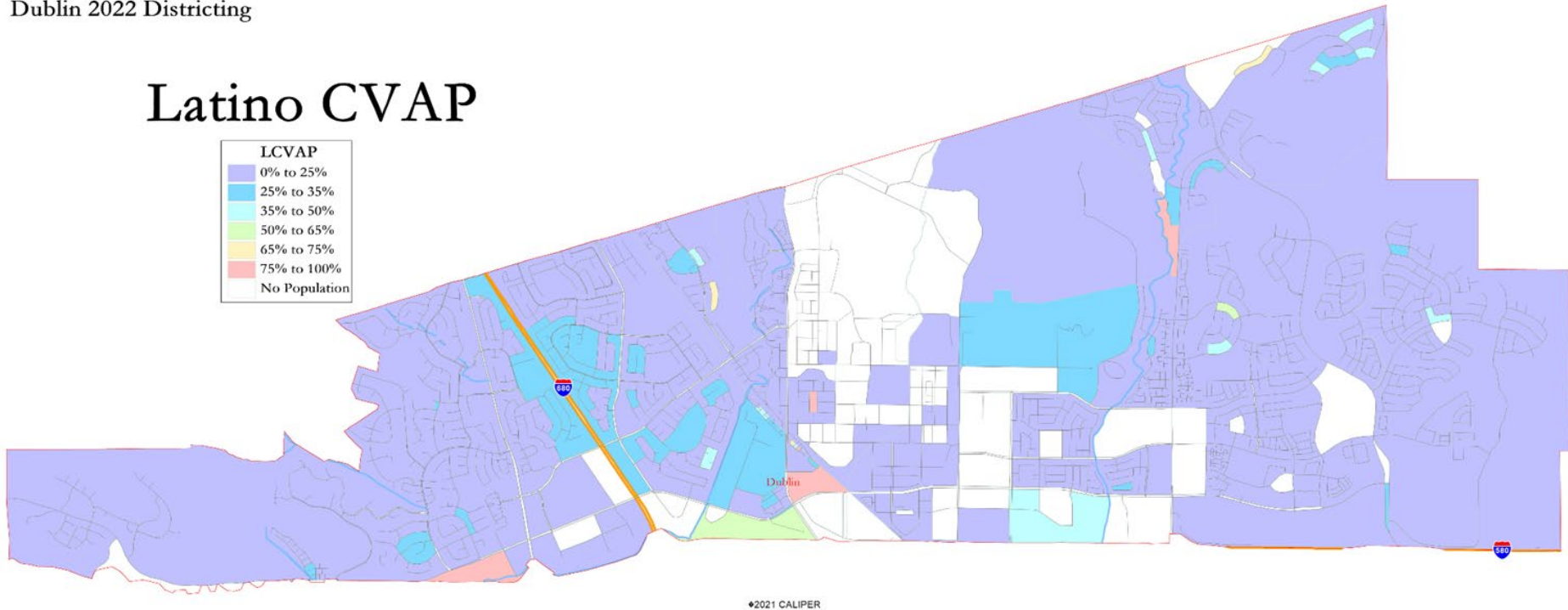
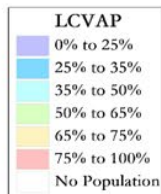


# Latino CVAP

Latinos are slightly concentrated in the southern/central part of the City, but the red and green Census Blocks have very few people in them.

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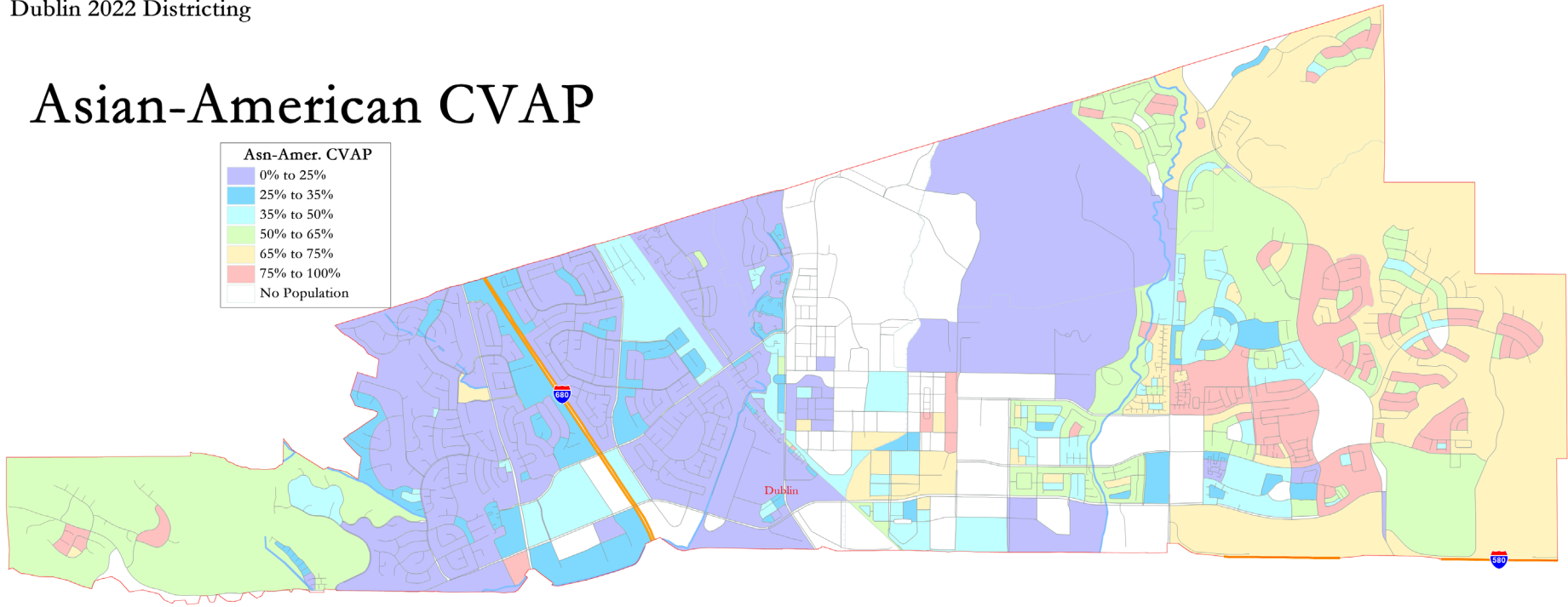
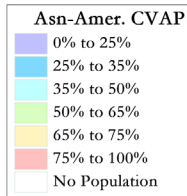
## Latino CVAP



# Asian-American CVAP

Dublin 2022 Districting

## Asian-American CVAP



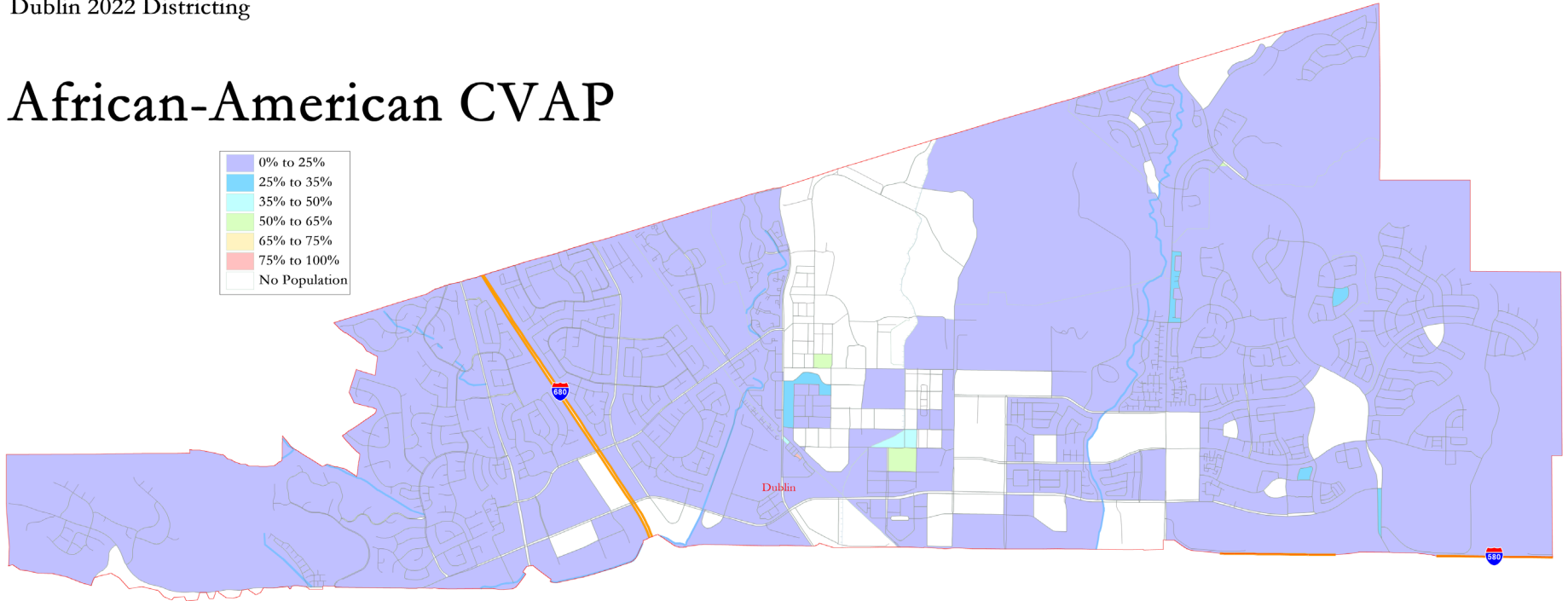
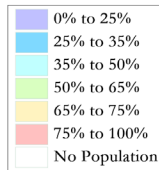
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# African-American CVAP

African-Americans are not geographically concentrated in large numbers anywhere in the city.

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## African-American CVAP

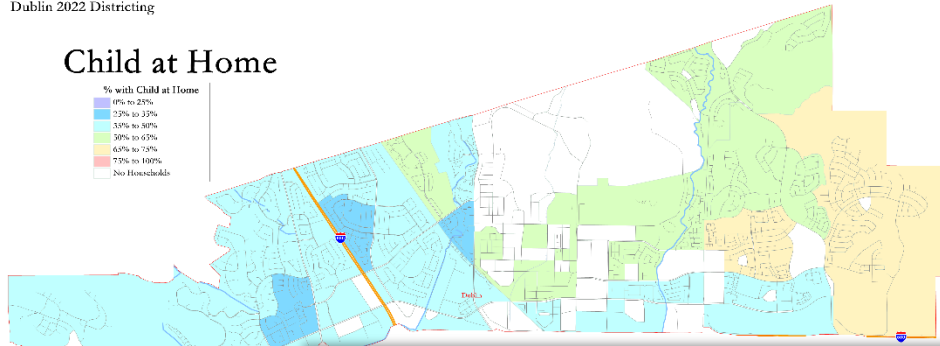
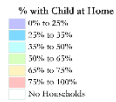


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# Other Socio-Economic Demographics

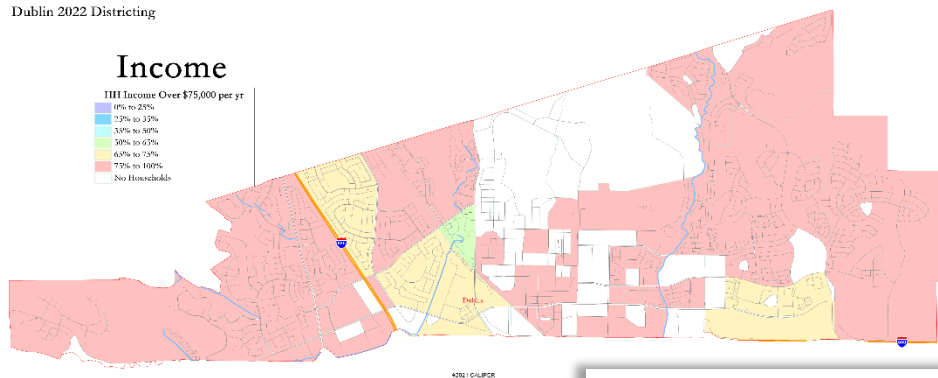
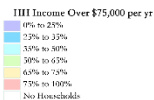
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## Child at Home



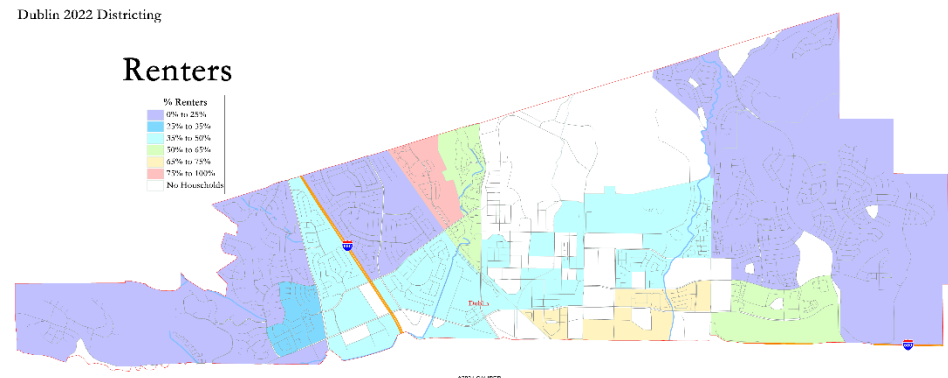
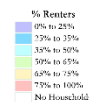
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## Income



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## Renters



These data are only available at the Block Group and Tract level of geography, not the more granular Census Block level.

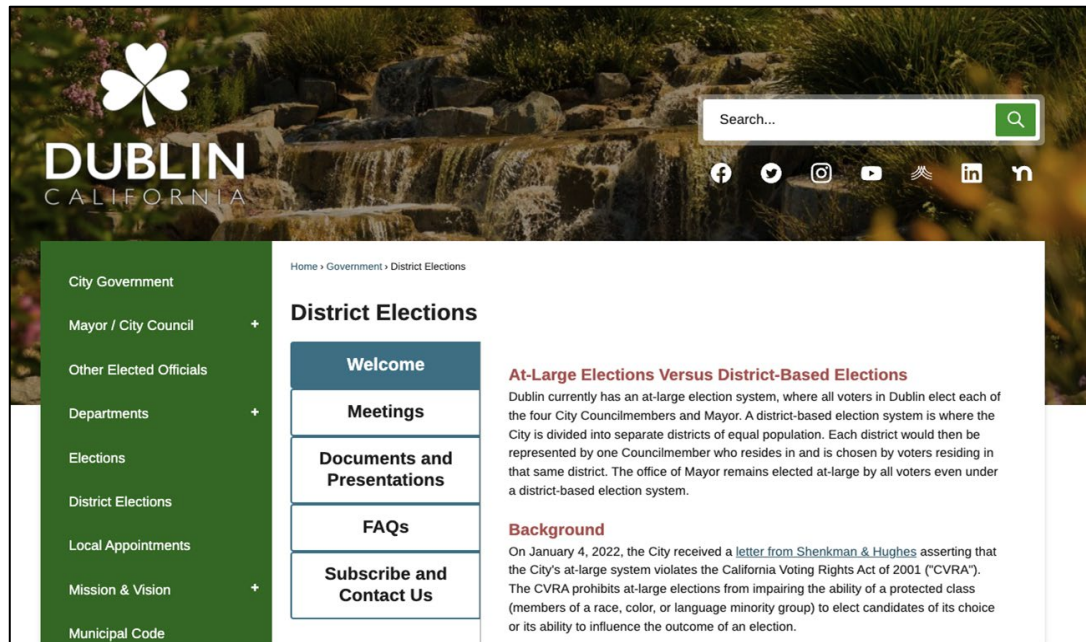
# Community Outreach Efforts

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- ❑ **Multi-Media Outreach & engagement efforts to date**
  - ❑ Dedicated Districting Webpages
  - ❑ Press Release
  - ❑ Social Media
  - ❑ Community Group Outreach
  - ❑ Process Flyer
- ❑ **Outreach & engagement moving forward**
  - ❑ Workshops and additional hearings
  - ❑ Continued engagement publicizing each milestone in the process

# Districting Webpages

- ❑ Dedicated City Districting Webpages:  
[Dublin.ca.gov/DublinDistricts](http://Dublin.ca.gov/DublinDistricts)
- ❑ Includes Meeting Schedule, Documents, FAQs, Mapping Tools, and Subscribe option to sign up for districting email updates





# Press Release



## CITY OF DUBLIN

100 Civic Plaza, Dublin, California 94568

### PRESS RELEASE

FOR IMMEDIATE RELEASE

Shari Jackman  
Public Information Officer  
(925) 833-6650  
[shari.jackman@dublin.ca.gov](mailto:shari.jackman@dublin.ca.gov)

#### CITY OF DUBLIN BEGINS TRANSITION TO DISTRICT-BASED ELECTIONS

**DUBLIN, Calif., April 11, 2022** – Following a letter received on January 4, 2022, challenging the City's current election method, the City of Dublin will change how it elects its City Council members to district-based elections in November 2024.

The letter asserts that the City's at-large election system violates the California Voting Rights Act ("CVRA") of 2001 and demands that the City change its at-large voting system to a district-based election system. In response to the letter, on February 15, 2022, the City Council adopted a resolution declaring its intent to transition to district-based elections.

Currently, Dublin elects four City Councilmembers and the Mayor at-large. Under district-based elections, the City will be divided into separate districts of equal population. Beginning in 2024, Dublin voters will vote for one Councilmember who resides in their district to represent their district as a whole. The office of Mayor will continue to be elected at-large by all City voters.

The switch to district-based elections is a process that many cities in California have undergone and are currently undergoing to meet the standards of CVRA.

The City Council will hold a series of public hearings to receive community feedback on the proposed composition of districts. The first two public hearings will give the community an opportunity to provide input on the composition of the districts before the maps are drawn. The first set of draft maps will then be drawn before at least two additional public hearings are held for the community to provide input regarding the content of the draft district maps.

The City encourages the public to provide input to ensure "communities of interest" are taken into account during the district drawing process. A "community of interest" is a neighborhood or community that would benefit from being in the same district because of shared interests, views, or characteristics.

The Dublin City Council will hold its first public hearing regarding district-based elections during its regular meeting to be held on Tuesday, April 19, at 7:00 p.m. Other public hearings and workshops will take place as follows:

- ❑ Press release announcing initiation of new process, opportunities for public engagement, & meeting schedule.
- ❑ Shared with Dublin press release distribution list, districting subscriber list and posted to the website.


# Social Media



- ❑ Social media content on districting launched April 8 (on Facebook, Twitter, Instagram)
- ❑ Will be shared weekly moving forward

# Process Flyer

- ❑ Process flyer with FAQ's about districting and multilingual notice



## Help Shape Dublin's Future

You are invited to participate in the City of Dublin's upcoming district formation Public Hearings and Community Workshops:

<b>2022 Public Hearings</b> Tuesday, April 19 Tuesday, May 17 Tuesday, June 21 Tuesday, July 19 Public Hearings are at 7:00 p.m.	<b>2022 Virtual Community Workshops</b> Thursday, April 28 Wednesday, May 4 Community Workshops are at 6:00 p.m. and will be held via Zoom. For logistics, visit <a href="https://dublin.ca.gov/DublinDistricts">Dublin.ca.gov/DublinDistricts</a> .
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Residents can attend the Public Hearings in person at the Dublin Civic Center, City Council Chamber. The meeting will also be broadcast live on Comcast TV channel 28, livestreamed on [www.tv30.org](https://www.tv30.org), and streamed on the City's website at [Dublin.ca.gov/CCMeetings](https://dublin.ca.gov/CCMeetings).

Online speaker slips will be available at [Dublin.ca.gov](https://dublin.ca.gov) beginning at 10:00 a.m. on the day of each Public Hearing. The public may address the City Council in person or using a computer or smartphone via a Zoom link that will be provided following the submission of a speaker slip. A telephonic option will also be available.

For more information on the City's districting effort, visit [Dublin.ca.gov/DublinDistricts](https://dublin.ca.gov/DublinDistricts).

If you require this document or supporting materials in Cantonese, Mandarin, or Punjabi, please contact the City Clerk's Office at [cityclerk@dublin.ca.gov](mailto:cityclerk@dublin.ca.gov). If you require live interpretation in Cantonese, Mandarin or Punjabi for a meeting, please contact the City Clerk's Office at [cityclerk@dublin.ca.gov](mailto:cityclerk@dublin.ca.gov) 72 hours prior to the meeting.

如果您需要索取這份文件或廣東話版本的補充文件，請電郵至 [cityclerk@dublin.ca.gov](mailto:cityclerk@dublin.ca.gov) 聯絡市政廳職員辦公室。如果您要求在會面時使用廣東話即時傳譯服務，請在會面前72小時電郵至 [cityclerk@dublin.ca.gov](mailto:cityclerk@dublin.ca.gov) 聯絡市政廳職員辦公室。

如果您需要簡體中文版的此文件或支持資料，請致信 [cityclerk@dublin.ca.gov](mailto:cityclerk@dublin.ca.gov) 聯絡市文員辦公室。如果您需要會議現場的中文口譯服務，請在會議开始前72小時致信 [cityclerk@dublin.ca.gov](mailto:cityclerk@dublin.ca.gov) 聯絡市文員辦公室。

ਜੇਕਰ ਤੁਹਾਨੂੰ ਪੰਜਾਬੀ ਵਿੱਚ ਇਸ ਦਸਤਾਵੇਜ਼ ਜਾਂ ਸਮਰਥਕ ਪਦਾਰਥਾਂ ਦੀ ਲੋੜ ਹੈ, ਤਾਂ ਕਿਰਪਾ ਕਰਕੇ ਸਿਟੀ ਕਲਰਕ ਦੇ ਦਫਤਰ ਨਾਲ [cityclerk@dublin.ca.gov](mailto:cityclerk@dublin.ca.gov) 'ਤੇ ਸੰਪਰਕ ਕਰੋ। ਜੇ ਤੁਹਾਨੂੰ ਕਿਸੇ ਮੀਟਿੰਗ ਵਾਸਤੇ ਪੰਜਾਬੀ ਵਿੱਚ ਸਲੀਵ ਚੁੱਕਾਈ ਦੀ ਲੋੜ ਹੈ, ਤਾਂ [cityclerk@dublin.ca.gov](mailto:cityclerk@dublin.ca.gov) 'ਤੇ ਕਿਰਪਾ ਕਰਕੇ ਮੀਟਿੰਗ ਦੇ 72 ਘੰਟੇ ਪਹਿਲਾਂ ਸਿਟੀ ਕਲਰਕ ਦੇ ਦਫਤਰ ਨਾਲ ਸੰਪਰਕ ਕਰੋ।

# Direct Outreach to Community Groups

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- ❑ **Direct emails and phone calls to reach out to local community groups prior to 4/19 hearing**
  - ❑ Inform them of process
  - ❑ Ask for their active participation
- ❑ **Elections Code 21628 requires a good faith effort to provide:**
  - ❑ *“information through good government, civil rights, civic engagement, and community groups or organizations that are active in the city, including those active in language minority communities”*

# Future Outreach Opportunities

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## ❑ Virtual Community Workshops

- ❑ April 28, 6 p.m.
- ❑ May 4, 6 p.m.

## ❑ Due dates for draft map submissions

- ❑ June 5, by 5 p.m. (for consideration at Public Hearing 3)
- ❑ July 6, by 5 p.m. (for consideration at Public Hearing 4)

## ❑ Continued engagement publicizing each milestone in the process

- ❑ Will continue to publicize each hearing and community workshop to increase public engagement

# Defining Neighborhoods

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**1<sup>st</sup> Question: What is your neighborhood?**

**2<sup>nd</sup> Question: What are its geographic boundaries?**

**Examples of physical features defining a neighborhood boundary:**

- ❑ Natural neighborhood dividing lines, such as highway or major roads, rivers, canals and/or hills
- ❑ Areas around parks or schools
- ❑ Other neighborhood landmarks

**In the absence of public testimony, planning records and other similar documents may provide definition.**





# Beyond Neighborhoods: Defining Communities of Interest

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## 1<sup>st</sup> Question: What defines your community?

- ❑ Geographic Area, plus
- ❑ Shared issue or characteristic
  - ❑ Shared social or economic interest
  - ❑ Impacted by city policies
- ❑ Tell us “your community’s story”

## 2<sup>nd</sup> Question: Would this community benefit from being “included within a single district for purposes of its effective and fair representation”?

- ❑ Or would it benefit more from having multiple representatives?

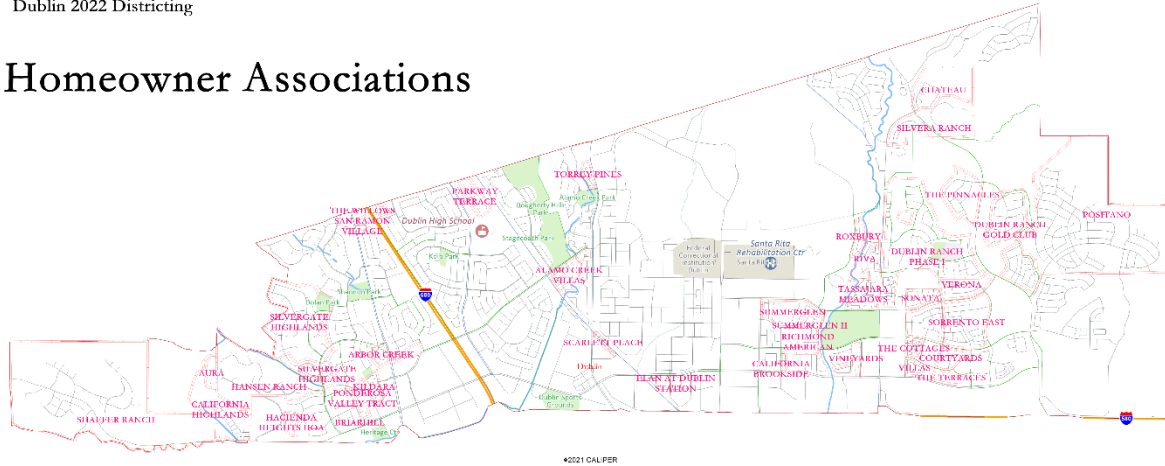
Definitions of Communities of Interest may not include relationships with political parties, incumbents, or political candidates.

## 22

# Possible Neighborhoods / Communities

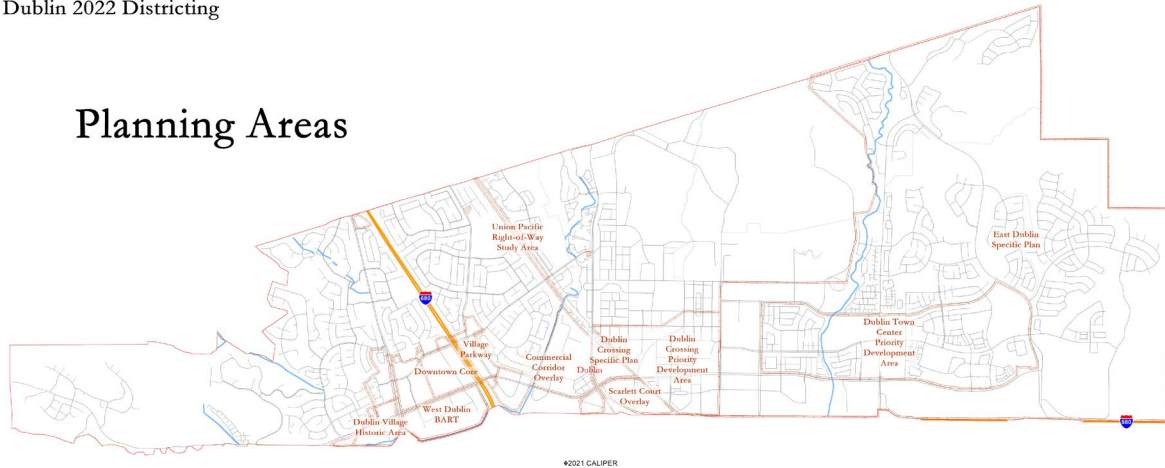
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## Homeowner Associations



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## Planning Areas



# Public Mapping and Map Review Tools

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- ❑ Different tools for different purposes
- ❑ Different tools for different levels of technical skill and interest
  - ❑ Simple “review draft maps” tool
  - ❑ Easy-to-use “Draw your neighborhood” tool
  - ❑ Paper “Draw a draft map” tool
  - ❑ Powerful, data-rich “Draw a draft map” tool

Whether you use the online mapping tool, the paper kit, or just draw on a napkin, we welcome your maps!

# Simple Map Drawing Tool

## Paper “Public Participation Kit”

- ❑ For those without internet access or who prefer paper
- ❑ Total Population Counts only – no demographic numbers

### City of Dublin 2022 Districting

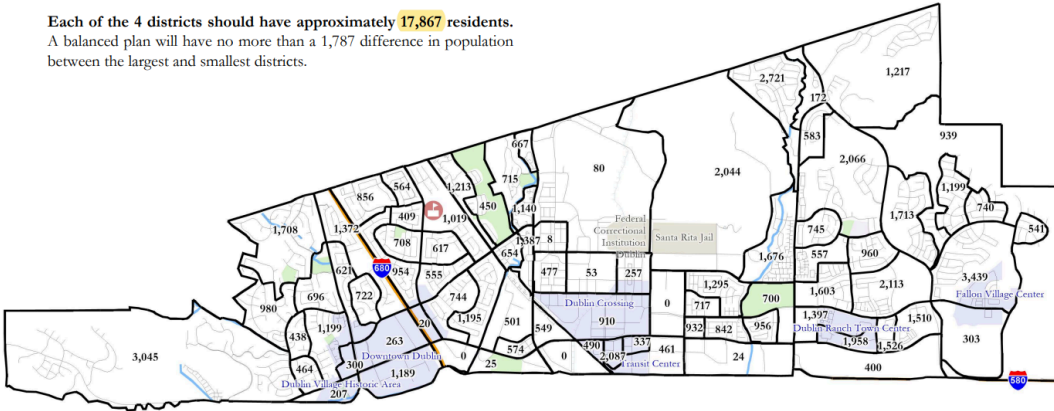
**INSTRUCTIONS:**

Draw your proposed district boundaries using colored markers or highlighters. Use the official 2020 population numbers shown on the map to calculate how many residents you are assigning to each district.

**Each of the 4 districts should have approximately 17,867 residents.**  
A balanced plan will have no more than a 1,787 difference in population between the largest and smallest districts.

### Public Participation Kit

Submit your completed map in person, by mail, or via email to [dublandistricts@dublin.ca.gov](mailto:dublandistricts@dublin.ca.gov).



The map displays the City of Dublin divided into numerous small geographic areas, each with a population count. The counts range from 207 to 3,045. Key locations labeled include Downtown Dublin, Dublin Village Center, Dublin Crossing, Santa Rita Jail, Federal Correctional Institution, and Dublin Ranch Town Center. The map is color-coded by district: District 1 (blue), District 2 (green), District 3 (yellow), and District 4 (purple). A red circle highlights the area around the Santa Rita Jail.

**YOUR NAME:**

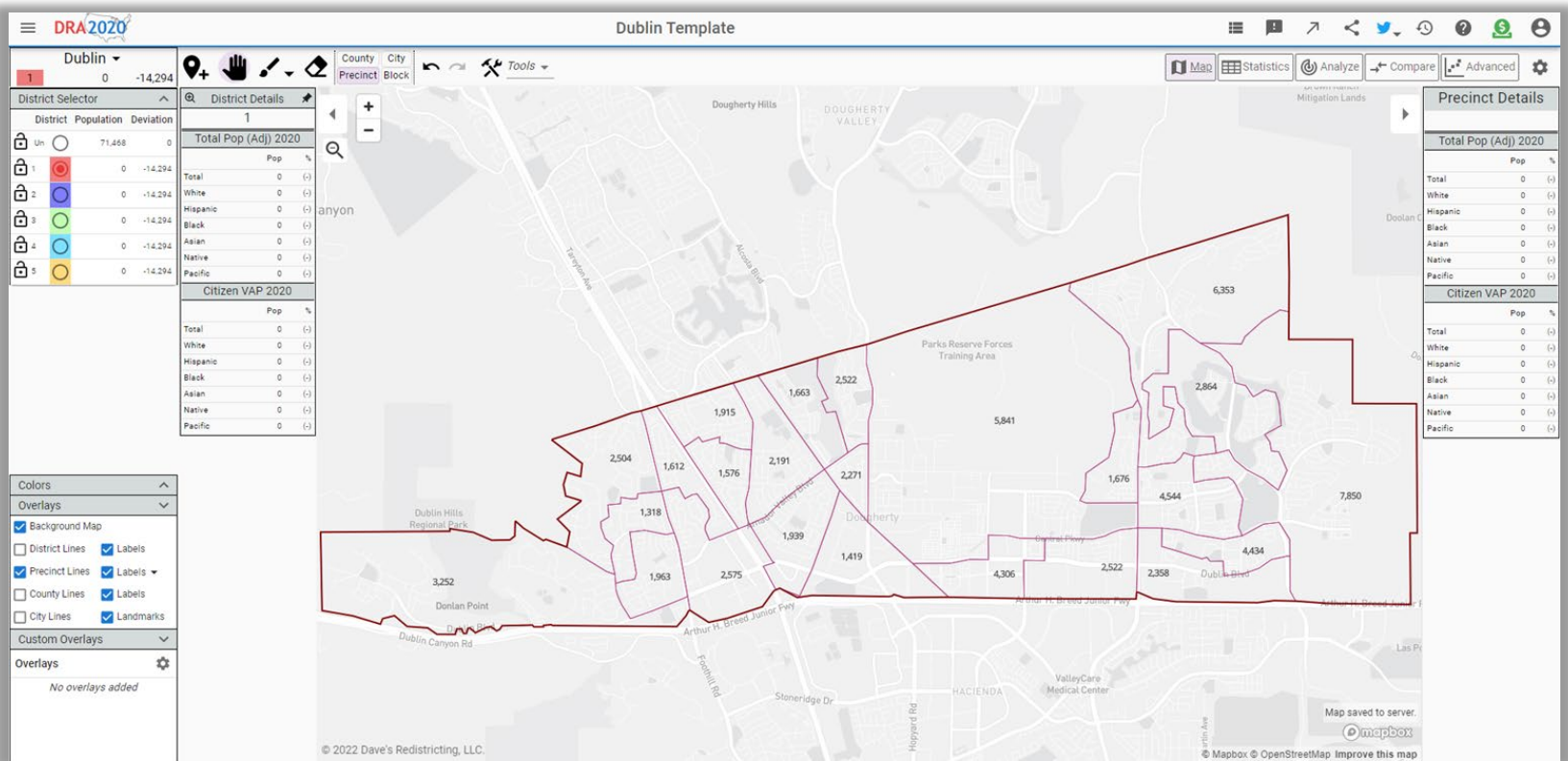
**EMAIL/PHONE:**

*An electronic version of this map that allows you to zoom in for more details is available on the city website*

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# Dave's Redistricting App (DRA)

- ❑ **DavesRedistricting.org**
- ❑ A powerful but easy-to-use online mapping tool





# Public Hearing & Discussion

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- ❑ What is your neighborhood and what are its boundaries?
- ❑ What other notable areas are in the City, and what are their boundaries?
- ❑ Any questions about the mapping tools?

# Share Your Thoughts

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## Website

**Dublin.CA.Gov/DublinDistricts**

## Phone

**(925) 574-4875**

## Email

**dublindistricts@dublin.ca.gov**

# Staff Recommendation

1. Receive the presentation.
2. Open the public hearing.
3. Receive public comment.
4. Close the public hearing.